## COMMITTEE ON LEGISLATIVE RESEARCH OVERSIGHT DIVISION

### **FISCAL NOTE**

L.R. No.: 5192-06

Bill No.: SS #2 for HCS for HB 1717 with SA 1

Subject: Water Resources and Water Districts; Natural Resources, Department of; Health

and Senior Services, Department of

Type: Original
Date: May 11, 2016

Bill Summary: This proposal modifies provisions relating to water systems.

## **FISCAL SUMMARY**

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
General Revenue	(\$221,060)	\$0 or Up to (\$220,270)	\$0 or Up to (\$222,249)	
Total Estimated Net Effect on General Revenue	(\$221,060)	\$0 or Up to (\$220,270)	\$0 or Up to (\$222,249)	

ESTIMATED NET EFFECT ON OTHER STATE FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0	

Numbers within parentheses: ( ) indicate costs or losses.

This fiscal note contains 8 pages.

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ESTIMATED NET EFFECT ON FEDERAL FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Total Estimated Net Effect on All				
Federal Funds	\$0	\$0	\$0	

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
Multipurpose Water Resource Program Fund	3 FTE	3 FTE	3 FTE	
Total Estimated Net Effect on FTE	3 FTE	3 FTE	3 FTE	

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$100,000 in any of the three fiscal years after implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS				
FUND AFFECTED	FY 2017	FY 2018	FY 2019	
<b>Local Government</b>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)	

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### FISCAL ANALYSIS

### **ASSUMPTION**

### Sections 256.437, 256.438, 256.440, and 256.443

In response to a previous version of this proposal, officials at the **Department of Natural Resources (DNR)** assumed the proposal would have a negative fiscal impact to their organization as follows:

The department would request one (1) Engineer III, one (1) Planner II, and one (1) Accounting Specialist III to support project review, planning, administration and oversight of the Multipurpose Water Resource Program Fund. This is based on department knowledge of financial assistance administration and operation of grant programs for planning and infrastructure development. At a minimum, this program requires engineering review, accounting oversight, and planning expertise.

For purposes of this fiscal note, the department has assumed the funding source of this proposal would be General Revenue to the Multipurpose Water Resource Program Fund created by this proposal. The existing Multipurpose Water Resource Program Renewable Water Program Fund has never had money appropriated to it and has a balance of \$0. Once the program is up and running, it would most likely take a number of years before any revenues would cover the costs of activities to implement this proposal.

**Oversight** will show a fiscal impact for the new positions with costs related to equipment and expenses for these positions beginning with FY17. And Oversight will assume there will not be any contribution fees generated in FY17.

**Oversight** will show a \$0 or costs Up to \$220,270 for FY18 and a \$0 or costs Up to \$222,249 for FY19 to General Revenue. This reflects the impact of contribution fees generated for participation in the program which would <u>reduce</u> the amount needed to be transferred from General Revenue to the Multipurpose Water Resource Program Fund for personnel costs.

**Oversight** will show a positive \$0 or Up to \$220,270 for FY18 and a positive \$0 or Up to \$222,249 for FY19 to the Multipurpose Water Resource Program Fund as a transfer from General Revenue. Also, Oversight will show a positive \$0 or Up to \$220,270 for FY18 and a positive \$0 or Up to \$222,249 for FY19 to the Multipurpose Water Resource Program Fund as revenue generated from contribution fees for participation in the program.

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### ASSUMPTION (continued)

### §640.136 - Modifications to Fluoridation

In response to a previous version, officials at the **City of Columbia** assumed the proposal will have a negative fiscal impact to their organization because it would require an estimated mailing cost of \$40,000 to notify customers fluoridation of the water will be on the election ballot.

**Oversight** showed a \$0 (dependent upon decisions/actions of local water suppliers) or an unknown negative fiscal impact to local government based on potential costs to notify customers of fluoridation of the water on an election ballot.

**Oversight** has no way of knowing how many water districts and public water systems would make modifications to fluoridation of its water supply. Therefore, one response is not sufficient to show a range of potential mailing costs that could incur from this proposal.

Officials at the Office of Administration - Administrative Hearing Commission, the Department of Natural Resources (DNR), the Department of Revenue, and the Department of Health and Senior Services (DHSS) each assume this proposal will not have a fiscal impact on their respective organizations.

In response to a previous version, officials at the **City of Kansas City** assumed the proposal will not have a fiscal impact on their organization.

Officials at the **Metropolitan St. Louis Sewer District** assume this proposal will not have a fiscal impact to their organization.

Officials at Callaway County, Columbia/Boone County, and St. Louis County each assume this proposal will not have a fiscal impact on their respective organizations.

**Oversight** assumes the additional postage and mailing costs related to this proposal are dependent upon a public water system or public water supply district making a decision to make modifications to fluoridation of its water supply. In the event a modification to fluoridation occurs, a notice must be sent ninety days prior to any vote on the matter to all customers, DNR, and DHSS.

For the purpose of the fiscal note, **Oversight** assumes no direct fiscal impact on state government.

# §644.200 - DNR shall provide information regarding options to upgrade existing wastewater systems to municipalities or communities.

In response to a similar proposal from this year (SCS for HCS for HB 1713 with SA 1, SA 3 and SA 5), the following responses were received:

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### <u>ASSUMPTION</u> (continued)

**DNR** would not anticipate a direct fiscal impact from these provisions of the proposal.

Officials at the **Department of Agriculture** assumed the proposal would not have a fiscal impact on their organization.

Officials at the **Metropolitan St. Louis Sewer District** assumed the proposal would not have a fiscal impact on their organization.

Officials at **Kansas City** assumed the proposal would not have a fiscal impact on their organization.

Officials at the **St. Louis County** assumed the proposal would not have a fiscal impact on their organization.

In response to a previous version of a similar proposal (SCS for HCS for HB 1713 with SA 1, SA 3 and SA 5), officials at **Department of Health and Senior Services** and **Department of Conservation** each assumed the proposal would not have a fiscal impact on their respective organizations.

In response to a previous version of a similar proposal (SCS for HCS for HB 1713 with SA 1, SA 3 and SA 5), officials at the city of **Fulton** assumed the proposal would not have a fiscal impact on their organization.

In response to a previous version of a similar proposal (SCS for HCS for HB 1713 with SA 1, SA 3 and SA 5), officials at the counties of **Mississippi** and **Callaway County** each assumed the proposal would not have a fiscal impact on their respective organizations.

Officials at the following cities: Ashland, Belton, Bernie, Bonne Terre, Boonville, California, Cape Girardeau, Clayton, Dardenne Prairie, Des Peres, Excelsior Springs, Florissant, Frontenac, Fulton, Gladstone, Grandview, Harrisonville, Independence, Jefferson City, Joplin, Kearney, Knob Noster, Ladue, Lake Ozark, Lee Summit, Liberty, Louisiana, Maryland Heights, Maryville, Mexico, Monett, Neosho, O'Fallon, Pacific, Peculiar, Pineville, Popular Bluff, Raytown, Republic, Richmond, Rolla, Sedalia, Springfield, St. Charles, St. Joseph, St. Louis, St. Robert, Sugar Creek, Sullivan, Warrensburg, Warrenton, Webb City, Weldon Spring and West Plains did not respond to **Oversight's** request for fiscal impact.

Officials at the following board of election commissions: Kansas City Board of Election Commission, St. Louis City Board of Election Commission, and Clay County Board of Election Commission did not respond to **Oversight's** request for fiscal impact.

Officials at the following counties: Andrew, Atchison, Audrain, Barry, Bollinger, Buchanan, Camden, Cape Girardeau, Carroll, Cass, Christian, Clay, Cole, Cooper, DeKalb, Dent, Franklin,

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### <u>ASSUMPTION</u> (continued)

Greene, Holt, Jackson, Jefferson, Johnson, Knox, Laclede, Lawrence, Lincoln, Maries, Marion, McDonald, Miller, Mississippi, Moniteau, Monroe, Montgomery, New Madrid, Nodaway, Ozark, Perry, Pettis, Phelps, Platte, Pulaski, Scott, Shelby, St. Charles, St. Francois, Taney, Warren, Wayne and Worth did not respond to **Oversight's** request for fiscal impact.

FISCAL IMPACT - State Government	FY 2017 (10 Mo.)	FY 2018	FY 2019
GENERAL REVENUE	,		
Transfer Out - to Multipurpose Water Resource Program Fund - DNR - §256.437, §256.438, §256.440, and §256.443	(\$221,060)	\$0 or Up to (\$220,270)	\$0 or Up to (\$222,249)
NET EFFECT ON GENERAL REVENUE	<u>(\$221,060)</u>	\$0 or Up to (\$220,270)	\$0 or Up to (\$222,249)
MULTIPURPOSE WATER RESOURCE PROGRAM FUND			
Revenue - Contribution Fees - §256.437, §256.438, §256.440, and §256.443	\$0	\$0 or Up to \$220,270	\$0 or Up to \$222,249
<u>Transfer In</u> - from General Revenue - §256.437, §256.438, §256.440, and §256.443	\$221,060	\$0 or Up to \$220,270	\$0 or Up to \$222,249
<u>Costs</u> - §256.437, §256.438, §256.440, and §256.443			
Personnel Fringe Benefits Equipment and Expenses	(\$119,740) (\$57,943) (\$43,377)	(\$145,125) (\$69,924) (\$5,221)	(\$146,576) (\$70,321) (\$5,352)
Total Costs	(\$221,060)	(\$220,270)	(\$222,249)
FTE Change - DNR	3 FTE	3 FTE	3 FTE
NET EFFECT ON MULTIPURPOSE WATER RESOURCE PROGRAM			
FUND	<u><b>\$0</b></u>	<u><b>\$0</b></u>	<u>\$0</u>
Estimated Net FTE Change for the Multipurpose Water Resource Program Fund	3 FTE	3 FTE	3 FTE

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ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
Local Political Subdivisions - Mailing Costs - §640.136	\$0 or ( <u>(Unknown)</u>	\$0 or ( <u>(Unknown)</u>	\$0 or (Unknown)
FISCAL IMPACT - Local Government	FY 2017 (10 Mo.)	FY 2018	<u>FY 2019</u>

### FISCAL IMPACT - Small Business

No direct fiscal impact to small businesses would be expected as a result of this proposal.

### FISCAL DESCRIPTION

This bill requires public water systems under Chapter 640, RSMo, and water supply districts under Chapter 247 to notify the Department of Health and Senior Services, Department of Natural Resources, and its customers, at least 90 days prior to any meeting held at which a vote to modify the fluoridation of water in the system or district will occur. If the water system is an investor-owned water supply, the entity calling for the modifications is responsible for the meeting and the notice requirements.

#### Sections 256.437, 256.438, 256.440, 256.443, 644.180 and 644.200

This bill specifies that if an applicant for a construction or operating permit under the Missouri Clean Water Law is registered and in good standing as a corporation, partnership, limited liability company, or other business organization in this state, the continuing authority requirements are deemed satisfied.

The Department of Natural Resources must provide any municipality or community currently served by a wastewater treatment system with information regarding options to upgrade the existing lagoon system to meet discharge requirements. The information must include available advanced technologies including biological treatment options. The municipality or community, or a third party it hires, may conduct an analysis, including feasibility and cost, of available options to meet the discharge requirements. If upgrading or expanding the existing system is feasible, cost effective and will meet the discharge requirements, the department must allow the entity to implement the option.

§640.136 - This act requires public water systems under Chapter 640, RSMo, and water supply districts under Chapter 247 to notify the Department of Health and Senior Services, Department of Natural Resources, and its customers, at least 90 days prior to any meeting held at which a vote to modify the fluoridation of water in the system or district will occur. If the water system is an investor-owned water supply, the entity calling for the modifications is responsible for the meeting and the notice requirements.

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## FISCAL DESCRIPTION (continued)

This bill contains an emergency clause for section 644.200.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

### SOURCES OF INFORMATION

Metropolitan St. Louis Sewer District

Office of Administration - Administrative Hearing Commission
Department of Natural Resources
Department of Health and Senior Services
Department of Revenue
City of Columbia
City of Kansas City
Columbia/Boone County
Callaway County
St. Louis County

Mickey Wilson, CPA

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Director

May 11, 2016

Ross Strope Assistant Director May 11, 2016